Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Text

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PAGE 01 VIENNA 04829 01 OF 02 151514Z
ACTION OES-07

INFO OCT-01 EUR-12 ISO-00 ACDA-07 CIAE-00 INR-07 IO-13
L-03 NSAE-00 NSC-05 EB-07 NRC-05 FEAE-00 DODE-00
SS-15 SP-02 AF-10 ARA-10 EA-07 NEA-10 OIC-02
/123 W
----------151539Z 078355 /53
R 151437Z JUN 77
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 2126
INFO USERDA HQ WASHDC
USERDA HQ GERMANTOWN

C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 4829

USIAEA

DEPT PASS IO/SCT

E.O. 11652: NGDS
TAGS: IAEA, ENRG, PARM
SUBJECT: BRIEFING OF IAEA DIRECTOR GENERAL BY SIEVERING, JUNE 10

REF: (A) STATE 126554, (B) STATE 122509

SUMMARY: ERDA ASSISTANT ADMINISTRATOR SIEVERING BRIEFED IAEA DIRECTOR GENERAL EKLUND AND, SEPARATELY, DEPUTY DIRECTOR GENERAL HALL AND ASSISTANT DIRECTOR GENERAL FISCHER ON CURRENT STATUS USG NON-PROLIFERATION ACTIVITIES INCLUDING CONTENT AND ORGANIZATION OF ASPECTS OF INTERNATIONAL NUCLEAR FUEL CYCLE EVALUATION (INFCE) PROGRAM AS WERE DEVELOPED AD REFERENDUM AT PARIS MEETING. EKLUND AND OTHERS STATED APPRECIATION AND CONTINED INDICATE INTEREST IN FULL COOPERATION BY IAEA. END SUMMARY.

1. SIEVERING AND LABOWITZ MET WITH EKLUND ALONE FOR
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PAGE 02 VIENNA 04829 01 OF 02 151514Z

ABOUT HALF-HOUR, AND WITH HALL AND FISCHER FOR MORE THAN ONE HOUR DURING AM JUNE 10, FOLLOWED BY LUNCH HOSTED BY EKLUND WITH HALL AND TADEUSZ WOJCIK (POLAND), ASSISTANT TO EKLUND, PRESENT. DURING MEETINGS WITH EKLUND AND WITH HALL AND FISCHER, SIEVERING REVIEWED OMFCE PROGRAM CONTENT AND ORGANIZATION PROPOSALS BASED UPON PARIS DISCUSSIONS. RE CONTENT, HE NOTED THAT SUBJECT

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

AREAS FOR STUDY INCLUDED THOSE ITEMS ON LIST PREVIOUSLY PROVIDED EKLUND PER REFTEL B, ELABORATED SOMEWHAT FURHTER AND GROUPED INTO EIGHT MAJOR "CHAPTERS." EKLUND NOTED THAT HE WOULD SOON PROVIDE INFORMAL INDICATION OF TOPICS FOR WHICH IAEA COULD CONTRIBUTE. (COMMENT: DEP DIRGEN ZHELUDEV HAD INDICATED TO MISOFFS ON JUNE 7 THAT EKLUND HAD RECEIVED THAT DAY COMMENTS HE HAD REQUESTED FROM DEPARTMENT HEADS AND FISCHER HAD ADVISED THAT HE HAD BEGUN DRAFTING PAPER FOR EKLUND, BASED UPON THESE COMMENTS. END COMMENT) HE NOTED THAT SECRETARIAT WAS ALREADY ENGAGED IN ACTIVITIES RELEVANT TO NUMBER OF TOPICS ON LIST. IN RESPONSE EKLUND'S QUESTIONS RE SCHEDULE, SIEVERING POINTED OUT THAT REPORT OF PARIS MEETING WOULD BE MADE BY JULY 7 TO SEVEN GOVERNMENTS REPRESENTED. IF AGREEMENT REACHED AT THIS TIME, ABOUT 30 GOVERNMENTS MANY OF WHICH HAD ALREADY BENN APPROACHED (INCLUDING 24 WHICH ARE REPRESENTED ON CURRENT IAEA BOARD OF GOVERNORS) WOULD BE CONSULTED DURING FOLLOWING MONTH OR SO. DURING AUGUST, OR EARLY SEPTEMBER, IAEA COULD EXPECT TO RECEIVE FORMAL INQUIRY RE ITS INVOLVEMENT. MEETING OF ALL GOVERNMENTS (PROBABLY ABOUT 35) WHICH HAD EXPRESSED INTEREST IN PARTICIPATION IN WORK OF PROGRAM WAS EXPECTED TO BE HELD IN SEPTEMBER TO KICK OFF PROGRAM. COMPLETION OF INITIAL PHASE WAS VISUALIZED WITHIN ABOUT TWO YEARS.

2. SIEVERING OUTLINED CURRENT VIEWS ON ORGANIZATION, WITH WORK OF EACH "CHAPTER" TO BE HEADED BY "CO-
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PAGE 03 VIENNA 04829 01 OF 02 151514Z

PILOTS," AT LEAST ONE OF WHICH WOULD BE INDUSTRIALIZED STATE. CO-PILOTS WOULD PROVIDE SECRETARIAT SERVICES FOR RESPECTIVE GROUPS AND SUB-GROUPS. CO-PILOTS WOULD ALSO BE MEMBERS OF TECHNICAL REVIEW GROUP (IN WHICH ABOUT 16 GOVERNMENTS WOULD BE REPRESENTED) WHICH WOULD MEET PERIODICALLY, PROBABLY TOW OR THREE TIMES PER YEAR. PARIS MEETING PARTICIPANTS HAD EX-PRESSED HOPE THAT IAEA WOULD PROVIDE SECRETARIAT FOR THAT GROUP. IF THAT WERE CASE, GROUP WOULD MEET IN VIENNA.

3. IN RESPONSE EKLUND QUERY, SEVERING NOTED THAT USSR HAD BEEN BRIEFED ON USG PLANS FOR SUBJECT PROGRAM AT

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Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

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PAGE 01 VIENNA 04829 02 OF 02 151521Z
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C O N F I D E N T I A L SECTION 2 OF 2 VIENNA 4829

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SALZBURG AND THAT FURTHER CONSULTATIONS WRE PLANNED
IN WAHSINGTON SHORTLY. EKLUND INDICATED THAT , IF USSR
WAS INVOLVED IN PROGRAM, ALONG WITH CROSS-SECTION OF
OTHER MEMBERS, ACTIVE AND VISIBLE PARTICIPATION BY
IAEA SECRETARIAT WOULD PRESENT NO DIFFICULTIES. IN
SUBSEQUENT DISCUSSION WITH HALL AND FISCHER, THEY
AGREED THAT, UNTIL IAEA PARTICIPATION WAS SOUGHT
FORMALLY, THERE WAS NO REASON FOR EKLUND TO INFORM BOARD.
POSSIBLE SCHEDULE OUTLINED BY SIEVERING SEEMED
COMPATIVLE WITH BOARD BEING INFORMED AT SEPTEMBER

PRE-GENERAL CONFERENCE MEETING, IF IAEA TO BE
EXTRAORDINARILY INVOLVED, SUCH AS PROVIDING SECRETARIAT
TO TECHNICAL REVIEW GROUP, OR IF BUDGET OR PROGRAM
SUBSTANTIALLY AFFECTED. IT WAS NOTED THAT 1978 BUGET
WOULD BE RECOMMEDNED BY JUNE BOARD AND APPROVED BY
SEPTEMBER GENERAL CONFERENCE AND THAT , ACCORDINGLY,
THERE MAY BE NEED FOR EXTRA-BUDGETARY RESOURCES FOR
IAEA INVOLVEMENT BEYOND ITS AUTHORIZED PROGRAM CONTENT
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PAGE 02 VIENNA 04829 02 OF 02 151521Z

AND PACE.

4. DURING DISCUSSIONS, SIEVERING NOTED THAT WHEN
SUBJECT OF PARTICIPATION OF INTERNATIONAL ORGANIZANTIONS
WAS ADDRESSED IN PARIS MEETING, IAEA WAS CLEAR

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

CHOICE. GOVERNMENTS PARTICIPATING IN PROGRAM WOULD BE EXPECTED TO FUND THEIR OWN ACTIVITIES. QUESTION OF ADDITIONAL FUNDING FOR IAEA ACTIVITIES, IF NEEDED, WOULD PRESUMABLY BE ADDRESSED WHEN SCOPE AND EXTENT OF ADDITIONAL COSTS TO IAEA ARE DETERMINED. HALL AND FISCHER INDICATED THAT SUCH COSTS WOULD BE IDENTIFIED IN RESPONSE FO FORMAL INQUIRY RE IAEA INVOLVEMENT. (COMMENT: IT WOULD BE WELL IF THAT QUESTION WERE RESOLVED IN TIME FOR DIRECTOR GENERAL TO INFORM SEPTEMBER PRE-GENERAL CONFERENCE BOARD MEETING. SECRETARIAT ESTIMATE OF ITS COSTS FOR HOSTING FIVE-DAY MEETING OF ABOUT 50 ATTENDEES FROM ABOUT 16

GOVERNMENTS WOULD BE ABOUT $15,000, PRIMARILY FOR INTERPRETERS. END COMMENT)

5. AT CONCLUSIO SSIEVERING VISIT EKLUND OBSERVED THAT , WHILE HE WAS NOST APPRECIATIVE OF VISIT, SOME MEMBER GOVERNMENT REPS HAD, IN COURSE HIS RECENT CONSULTATIONS, EXPRESSED DISAPPOINTMENT THAT BOARD WOULD NOT HEAR PRESENTATION BY USG ON ITS NUCLEAR POWER AND NON-PROLIFERATION POLICIES. HE CAUTIONED THAT USG SHOULD NOT UNDERESTIMATE CONCERN OF OTHER GOVERNMENTS WHICH ITS POLICIES HAD AROUSED. SIEVERING RESPONDED THAT USG WELL AWARE SUCH CONCERNS AND THAT EFFORTS WRER CONTINUING TO ADDRESS A NUMBER OF SPECIFIC CONCERNS BY INDIVIDUAL GOVERNMENTS ON CASE-BY-CASE BASIS. THESE WERE COMPLEX AND WOULD REQUIRE TIME TO RESOVE, WITH CERTAIN AMOUNT OF GIVE AND TAKE. SIMILARLY, EKLUND SHOULD APPRECIATE THAT IAEA MUST BE SENSITIVE TO EVOLVING SITUATION IN ORDER NOT
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TO FURTHER COMPLICATE RESOLUTION OF DIFFERENCES.

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